The Honorable Marsha J. Pechman 1 2 3 4 UNITED STATES DISTRICT COURT 5 WESTERN DISTRICT OF WASHINGTON 6 AT SEATTLE 7 A.B., by and through her next friend Cassie Cordell Trueblood; D.D., by and through his No. 14-cv-01178-MJP next friend Andrea Crumpler; K.R. by and 8 through his next friend Marilyn Roberts; Q.M. by and through his next friend Kathryn 9 McCormick; all others similarly situated; and **Disability Rights Washington;** ORDER GRANTING TEMPORARY 10 RESTRAINING ORDER AND 11 Plaintiffs, PRELIMINARY INJUNCTION (Proposed) 12 VS. Washington State Department of Social and 13 Health Services; Kevin Quigley, in his official capacity as Secretary of the Department of 14 Social and Health Services; Western State **CLASS ACTION** Hospital; Ron Adler in his official capacity as 15 **Chief Executive Officer of Western State** Hospital; Eastern State Hospital; and Dorothy 16 Sawyer in her official capacity as Chief **Executive Officer of Eastern State Hospital,** 17

This matter having come before the Court upon the Motion for a Temporary Restraining Order and Preliminary Injunction, and having reviewed all of the files, documents, and briefs filed herein and heard all of the arguments of counsel, it is hereby ORDERED, ADJUDGED, and DECREED that pursuant to Fed. R. Civ. P. 65, the Plaintiffs' Motion for a Temporary Restraining Order and Preliminary Injunction is GRANTED for the following reasons:

Defendants.

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"A plaintiff seeking a preliminary injunction must establish that he is likely to succeed on the merits, that he is likely to suffer irreparable harm in the absence of preliminary relief, that the balance of equities tips in his favor, and that an injunction is in the public interest." *Winter v. Natural Res. Def. Council*, 129 S. Ct. 365, 374 (2008).

At issue in the present case is whether people with mental conditions affecting their ability to participate in criminal proceedings may be detained for weeks or months in local jails while waiting for competency evaluation and restoration services. It is well established in the Ninth Circuit that pre-trial detainees in need of competency evaluations or restorative services have substantive due process rights under the Fourteenth Amendment, or liberty interests in freedom from incarceration and in restorative services, and must not be required to suffer in jail conditions for weeks or months before getting those services. *Oregon Advocacy Ctr. v. Mink*, 322 F.3d 1101 (9th Cir. 2003).

The uncontroverted facts regarding the extent of the delays in Defendants' delivery of competency evaluation and restoration services and the ample evidence of harm to the individual named plaintiffs and Plaintiff DRW's affected constituents who are members of the putative class demonstrate that Defendant's actions have led to people with mental conditions being seriously and irreparably harmed while they wait in jails for weeks or even months to receive court ordered evaluation and restoration services.

Therefore, the Court finds that Plaintiffs will likely succeed on the merits as delays of weeks or months to receive competency evaluation and restoration services is unacceptable under the Fourteenth Amendment's protection of substantive due process and liberty. The documents, briefs, testimony, and argument demonstrate to the Court that Plaintiffs are suffering irreparable harm while they wait for excessive periods in jail. Additionally, the Court finds the

balance of equities tips sharply in Plaintiffs' favor since there is no "legitimate state interest in keeping mentally incapacitated criminal defendants locked up in county jails for weeks or months." *Mink*, 322 F.3d at 1121. In contrast, the state does have an interest in upholding the civil rights of its citizens. *Preminger v. Principi*, 422 F.3d 815, 826 (9th Cir. 2005). Thus, this Order is in the public interest and it is imperative that Plaintiff's irreparable harm end as soon as possible. It is, therefore, further ORDERED and DECREED that:

- Prolonged detention of people with mental conditions in need of competency evaluation and restoration services in jail prior to any adjudication of criminal guilt is unconstitutional, as it exceeded the time necessary for swift in-jail evaluation or transportation to the hospital for evaluation or restoration services;
- 2) Defendants are enjoined to immediately staff and use all existing space with hardened security at the hospitals for forensic services;
- Defendants are enjoined to immediately transfer any civil patients on the forensic units and those patients found Not Guilty by Reason of Insanity who have a conditional release, partial conditional release, or have attained the highest level from the forensic units to standard, non-hardened, civil units, unless an individual showing is made to this court that a particular patient's needs cannot be met or they cannot safely be housed in any civil unit; and
- 4) Defendants are enjoined to immediately contract directly with all private evaluators identified by either defense counsel or prosecutors in each county, at each evaluator's regular rate, to conduct competency evaluations in addition to existing evaluators and those evaluators who can be pulled from outpatient evaluations to staff the additional inpatient units ordered above.

IT IS SO ORDERED. 1 Dated this day of October, 2014. 2 3 HON. MARSHA J. PECHMAN 4 UNITED STATES DISTRICT COURT Presented by: 5 6 /s/David Carlson **DISABILITY RIGHTS WASHINGTON** 7 David R. Carlson, WSBA No. 35767 Emily Cooper, WSBA No. 34406 315 Fifth Avenue South, Suite 850 8 Seattle, WA 98104 (206) 324-1521 9 davidc@dr-wa.org emilyc@dr-wa.org 10 **CARNEY GILLESPIE ISITT PLLP** 11 Christopher Carney, WSBA No. 30325 Sean Gillespie, WSBA No. 35365 12 315 Fifth Ave South, Suite 860 Seattle, Washington 98104 13 (206) 445-0212 Christopher.Carney@CGILaw.com 14 Sean.Gillespie@CGILaw.com 15 ACLU of WASHINGTON FOUNDATION Sarah A. Dunne, WSBA No. 34869 16 Margaret Chen, WSBA No. 46156 900 Fifth Avenue, Suite 630 17 Seattle, Washington 98164 (206) 624-2184 18 dunne@aclu-wa.org mchen@aclu-wa.org 19 20 PUBLIC DEFENDER ASSOCIATION Anita Khandelwal, WSBA No. 41385 810 Third Avenue, Suite 800 21 Seattle, Washington 98104 (206) 447-3900 22 anitak@defender.org 23 Attorneys for Plaintiffs ORDER GRANTING TEMPORARY

RESTRAINING ORDER (PROPOSED)

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